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Message Text

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ACTION EB-08

INFO OCT-01 EUR-12 IO-13 ISO-00 CAB-02 CIAE-00 COME-00
DODE-00 DOTE-00 INR-07 NSAE-00 FAA-00 PM-04 H-01
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AMEMBASSY ROME
AMEMBASSY THE HAGUE
AMCONSUL MONTREAL
USMISSION USUN NEW YORK
USMISSION EC BRUSSELS
USMISSION NATO
CINCEUR FOR POLAN

C O N F I D E N T I A L ANKARA 2156

CINCUR FOR POLAD

E.O. 11652: GDS
TAGS: PFOR, EAIR, PROG, CY, TU, US, ICAO
SUBJ: TURKISH COUNTER-PROPOSALS IN AEGEAN AIRSPACE NEGOTIATIONS
1. EMBOFF DISCUSSED MOST RECENT TURKISH COUNTER-PROPOSAL
IN AEGEAN AIRSPACE NEGOTIATIONS WITH MFA CIVIL AVIATION
AFFAIRS ACTING CHIEF GAZNE SOYSAL MARCH 23. SOYSAL
BEGAN BY NOTING THAT FROM INCEPTION OF THE TALKS, TURKS HAD
WORKED TO ACHIEVE A " PRAGMATIC, MODUS VIVENDI" FOR AEGEAN
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AIR OPERATIONS, AN AGREEMENT WHICH WOULD NOT INVOLVE
QUESTIONS OF PRINCIPLE. HOWEVER, HE SAID, THE MOST RECENT
GREEK PROPOSAL STILL CONTAINED REFERENCES TO ICAO, OR
LANGUAGE AMOUNTING TO REAFFIRMATION OF THE PRESENT FIR.
ACCORDINGLY, THE TURKISH COUNTER-PROPOSAL INCORPORATED
REFERENCES TO ISSUES WHICH THE GOT VIEWS AS MATTERS OF
PRINCIPLE.

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2. HE LISTED FOUR ISSUES WHICH, AS MATTERS OF PRINCIPLE, THE TURKISH COUNTER-PROPOSAL OBJECTED TO: GREEK DECLARATION OF TEN MILE AIRSPACE AROUND ITS ISLANDS, EXISTENCE OF THE IMNOS CONTROL AREA, ESTABLISHMENT OF PERMANENT GREEK MILITARY MANEUVER REGIONS IN THE AEGEAN AND THE UNILATERAL ESTABLISHMENT (AGAINST ICAO PROCEDURE) OF AIRWAY WHISKY 14 WHICH HAD CREATED A "BARRIER" TO TURKISH AVIATION.

3. SOYSAL SAID THE COUNTER-PROPOSALS CONTAINED NO REFERENCE TO THE PREVIOUSLY DISPUTED " INFORMATION REGION". ASKED HOW THE NOTIFICATION PROBLEM WAS THEN HANDLED, SOYSAL RESPONDED THAT NOTIFICATION POINTS WOULD BE THOSE LISTED IN TURKISH NOTAM 714. SOYSAL CONFIRMED EMBOFF'S OBSERVATION THAT IT APPEARED NEGOTIATIONS WEREBACK TO SQUARE ONE. SOYSAL CITED TWO REASONS FOR THE APPARENT HARDENING OF THE TURKISH STANCE:
A. THE GREEKS' CONTINUED INSISTENCE ON REFERENCE TO ICAO OR "ESTABLISHED PROCEDURES" HAD CREATED A NEED FOR A "BALANCE," ESPECIALLY SINCE TURKEY HAD " CONSISTENTLY OFFERED THE GREATEST COMPROMISES" TO REACH A SETTLEMENT.
B. INCREASING DIFFICULTY IN CONVINCING OTHER ELEMENTS OF THE TURKISH GOVERNMENT THAT GOT HAD NOT ALRADY MADE TOO MANY CONCESSIONS (PARTICULARLY CONCERNING THE " INFORMATION REGION" WHICH WOULD LEAD TO PRIOR NOTIFICATION TO GREECE OF SOME FLIGHTS WHILE STILL OVER THE TURKISH MAINLAND AND WHICH HAD ATTRACTED CRITICISM FROM THE OPPOSITION REPUBLICAN PEOPLE'S PARTY).

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4. ASKED WHETHER, IF THE GREEKS DROPPED ALL REFERENCE TO ICAO, ETC. AND AGREED TO EXTEND FURTHER WESTWARD THE "INFORMATION REGION", TURKEY WOULD DROP ITS REFERENCES TO "MATTERS OF PRINCIPLE" AND BE IN A POSITION TO CONCLUDE THE NEGOTIATIONS, SOYSAL ANSWERED THAT IT MIGHT BE POSSIBLE, BUT IT WOULD BE " HARD TO RETURN" TO THE PREVIOUS STATE OF THE NEGOTIATIONS.

5. COMMENT: BASED ON SOYSAL'S COMMENTS, IT APPEARS NEGOTIATIONS MAY HAVE REACHED AN IMPASSES. EMBASSY IS SEEKING AN APPOINTMENT WITH INTERNATIONAL ORGANIZATION AFFAIRS DIRECTOR SOYLEMEZ (WHO CHAIRED TURKISH DELEGATION IN EARLY ROUNDS OF THE NEGOTIATIONS) FOR A FURTHER EXPLANATION OF THE TURKISH PROPOSALS AND AN ASSESSMENT OF TURKISH EXPECTATIONS FOR FURTHER NEGOTIATIONS.
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Message Attributes

Automatic Decaptioning: X
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Channel Indicators: n/a
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Control Number: n/a
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Decaption Date: 01-Jan-1960 12:00:00 am
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